

## United States.

## THE PRESIDENT'S MESSAGE.

Washington, December 2, 1828.

The President of the United States transmitted, this day, to both houses of Congress, the following

## MESSAGE :

TO THE SENATE AND HOUSE OF REPRESENTATIVES OF THE UNITED STATES.

Fellow Citizens of the Senate

And of the House of Representatives.

If the enjoyment in profusion of the bounties of Providence forms a suitable subject of mutual gratulation and grateful acknowledgement, we are admonished at this return of the season, when the Representatives of the Nation are assembled to deliberate upon their concerns, to offer up the tribute of fervent and grateful hearts, for the never-failing mercies of Him who ruleth over all. He has again favoured us with healthful seasons and abundant harvests. He has sustained us in peace with foreign countries, and in tranquillity within our borders. He has preserved us in the quiet and in undisturbed possession of civil and religious liberty. He has crowned the year with his goodness, imposing on us no other conditions than of improving for our own happiness the blessings bestowed by his hands; and in the fruition of all his favours, of devoting the faculties with which we have been endowed by him to his glory and to our own temporal and eternal welfare.

In the relations of our Federal Union with our brethren of the human race, the changes which have occurred since the close of our session, have generally tended to the preservation of Peace, and to the cultivation of harmony. Before your last separation, a war had unhappily been kindled between the Empire of Russia, one of those with which our intercourse has been no other than a constant exchange of good offices, and that of the Ottoman Porte, a nation from which geographical distance, religious opinions, and maxims of Government on their part, little suited to the formation of those bonds of mutual benevolence which result from the benefits of commerce, had kept us in a state, perhaps too much prolonged, of coldness and alienation. The extensive, fertile, and populous dominions of the Sultan, belong rather to the Asiatic, than the European division of the human family. They enter but partially into the system of Europe; nor have their wars with Russia and Austria, the European States upon which they border, for more than a Century past, disturbed the pacific relations of those States with the other great Powers of Europe. Neither France, nor Prussia, nor Great Britain has ever taken part in them; nor is it to be expected that they will at this time. The declaration of war by Russia has received the approbation or acquiescence of her allies, and we may indulge the hope that its progress and termination will be signalized by the moderation and forbearance, no less than by the energy of the Emperor Nicholas, and that it will afford the opportunity for such collateral agency in behalf of the suffering Greeks, as will secure to them ultimately the triumph of humanity and of freedom.

The state of our particular relations with France has scarcely varied in the course of the present year. The commercial intercourse between the two countries has continued to increase for the mutual benefit of both. The claims of indemnity to numbers of our fellow-citizens for depredations upon their property heretofore committed, during the Revolutionary Governments, still remain unadjusted, and still form the subject of earnest representation and remonstrance. Recent advices from the Minister of the United States at Paris encourage the expectation that the appeal to the justice of the French Government will ere long receive a favourable consideration.

The last friendly expedient has been restored to for the decision of the controversy with Great Britain, relating to the Northeastern boundary of the United States. By an agreement with the British Government, carrying into effect the provisions of the fifth article of the Treaty of Ghent, and the Convention of 29th September, 1827, his Majesty the King of the Netherlands has by common consent been selected as the umpire between the parties. The proposal to him to accept the designation for the performance of this friendly office will be made at an early day, and the United States, relying upon the justice of their cause, will cheerfully commit the arbitrament of it to a Prince equally distinguished for the independence of his spirit, his indefatigable assiduity to the duties of his station, and his inflexible personal probity.

Our commercial relations with Great Britain will deserve the serious consideration of Congress, and the exercise of a conciliatory and forbearing spirit in policy of both Governments. The state of them has been materially changed by the act of Congress passed at their last session, in alteration of the several acts imposing duties on imports, and by acts of more recent date of the British Parliament. The effect of the introduction of direct trade commenced by Great Britain, and reciprocated by the United States, has been, as was to be foreseen, only to substitute different channels for and exchange of commodities indispensable to the colonies, and profitable to a numerous class of our fellow-citizens. The exports, the revenue, the navigation, of the United States, have suffered no diminution by our exclusion from direct access to the British Colonies. The Colonies pay more dearly for the necessities of life, which their Government burdens with the charges of double voyages, freight, insurance and commission, and the profits of our exports are somewhat impaired, and more injuriously transferred from one portion of our citizens to another. The resumption of this old and otherwise exploded system of Colonial exclusion, has not secured to the shipping interest of Great Britain the relief which at the expense of the distant Colonies, and of the United States, it was expected to afford. Other measures have been resorted to more pointedly bearing upon the na-

igation of the United States, and which, unless modified by the construction given to the recent Acts of Parliament, will be manifestly incompatible with the positive stipulations of the commercial convention existing between the two countries. That convention, however, may be terminated, with twelve months' notice, at the option of either party.

A Treaty of Amity, Navigation, and Commerce, between the United States and His Majesty the Emperor of Austria, King of Hungary and Bohemia, has been prepared for signature by the Secretary of State, and the Baron de Lederer, intrusted with full powers of the Austrian Government. Independently of the new and friendly relations which may be thus commenced with one of the most eminent and powerful nations of the Earth, the occasion has been taken in it, as in other recent Treaties concluded by the United States, to extend those principles of liberal intercourse and of fair reciprocity which intertwine with the exchange of commerce the principles of justice, and the feelings of mutual benevolence.—This system first proclaimed to the world in the first commercial treaty ever concluded by the United States, that of 6th February, 1778, with France, has been invariably the cherished policy of our Union. It is by treaties of commerce alone that it can be made ultimately to prevail as the established system of all civilized nations.—With this principle our fathers extended the hand of friendship to every nation of the globe, and to this policy our country has ever since adhered—whatever of regulation in our laws has ever been adopted unfavourable to the interest of any foreign nation has been essentially defensive and counteracting to similar regulations of theirs operating against us.

Immediately after the close of the war of Independence, Commissioners were appointed by the Congress of the Confederation, authorised to conclude treaties with every nation of Europe disposed to adopt them. Before the wars of the French Revolution such treaties had been consummated with the United Netherlands, Sweden, and Prussia, During those wars, treaties with Great Britain and Spain had been effected, and those with Russia and France renewed. In all these, some concessions to the liberal principles of intercourse proposed by the United States, had been obtained; but, as in all negotiations, they came occasionally in collision with previous internal regulations, or exclusive and excluding compacts of monopoly, with which the other parties had been trammelled, the advances made in them towards the freedom of trade were partial and imperfect. Colonial establishments, chartered companies, and ship building influence, pervaded and incumbered the legislation of all the great commercial states; and the United States in offering free trade and equal privilege to all, were compelled to acquiesce in many exceptions with each of the parties to their treaties, accommodated to their existing laws and anterior engagements.

The colonial system by which this whole hemisphere was bound, has fallen into ruins. Totally abolished by revolutions, converting colonies into independent nations, throughout the two American Continents, excepting a portion of territory chiefly at the northern extremity of our own, and confined to the remnants of dominion retained by Great Britain over the insular Archipelago, geographically the appendages of our part of the globe. With all the rest we have free trade—even with the insular colonies of all the European nations, except Great Britain. Her Government also had manifested approaches to the adoption of a free and liberal intercourse between her colonies and other nations, though, by a sudden and scarcely explained revulsion, the spirit of exclusion has been revived for operation upon the U. States alone.

The conclusion of our last Treaty of Peace of with Great Britain was shortly afterwards followed by a Commercial Convention, placing the direct intercourse between the two countries upon a footing of more equal reciprocity than had ever before been admitted. The same principle has since been much farther extended, by Treaties with France, Sweden, Denmark, the Hanseatic Cities, Prussia in Europe, and with the Republics of Colombia, and of Central America, in this hemisphere. The mutual abolition of discriminating duties and charges, upon the navigation and commercial intercourse between the parties, is the general maxim which characterizes them all. There is reason to expect that it will, at no distant period, be adopted by other nations, both of Europe and America, and to hope that, by its universal prevalence, one of the fruitful sources of wars of commercial competition will be extinguished.

Among the nations upon whose Governments many of our fellow-citizens have had long-pending claims of indemnity, for depredations upon their property during a period when the rights of neutral commerce were disregarded, was that of Denmark. They were, soon after the events occurred, the subject of a special mission from the U. States, at the close of which the assurance was given, by his Danish Majesty, that, at a period of more tranquillity, and of less distress, they would be considered, examined, and decided upon, in a spirit of determined purpose for the dispensation of justice. I have much pleasure in informing Congress, that the fulfilment of this honourable promise is now in progress; that a small portion of the claims has already been settled to the satisfaction of the claimants; and that we have reason to hope that the remainder will shortly be placed in a train of equitable adjustment. This result has always been confidently expected, from the character of personal integrity, and of benevolence, which the Sovereign of the Danish Dominions has, through every vicissitude of fortune, maintained.

The general aspect of the affairs of our neighbouring American Nations of the South has been rather of approaching than of settled tranquillity. Internal disturbances have been more frequent among them than their common friends would have desired. Our intercourse with all has continued to be that of friendship, and of mutual good will. Treaties of Commerce and of Boundaries with the United Mexican States have been negotiated, but, from various successive obstacles, not yet brought to a final conclusion. The civil war which unfortunately still prevails in the Republic of Central America, has been unpropitious to the cultivation of our comm-

cial relations with them; and the dissensions and revolutionary changes in the Republics of Colombia and of Peru, have been seen with cordial regret by us, who would gladly contribute to the happiness of both. It is with great satisfaction, however, that we have witnessed the recent conclusion of a Peace between the Governments of Buenos Ayres and of Brazil; and it is equally gratifying to observe that indemnity has been obtained for some of the injuries which our fellow-citizens had sustained in the latter of those countries. The rest are in a train of negotiation, which we hope may terminate to mutual satisfaction, and that it may be succeeded by a Treaty of Commerce and Navigation upon liberal principles, propitious to a great and growing commerce, already important to the interests of our country.

The condition and prospects of the Revenue are more favourable than our most sanguine expectations had anticipated. The balance in the Treasury on the 1st of January last, exclusive of the monies received under the Convention of the 13th November, 1826, with Great Britain, was five millions eight hundred and sixty-one thousand nine hundred and seventy-two dollars, and eighty-cents. The receipts into the Treasury from the 1st of January to the 30th of September last, so far as they have been ascertained to form the basis of an estimate, amount to eighteen millions six hundred & thirty-three thousand nine hundred and eighty dollars, and twenty-seven cents, which, with the receipts of the present quarter, estimated at five millions four hundred and sixty-one thousand two hundred and eighty-three dollars, and forty cents, form an aggregate of receipts during the year of twenty-four millions and ninety-four thousand eight hundred and sixty-three dollars, and sixty-seven cents. The expenditures of the year may probably amount to twenty-five millions six hundred and thirty-seven thousand five hundred and eleven dollars, and sixty-three cents; and leave in the Treasury on the 1st of January next, the sum of five millions one hundred and twenty-five thousand six hundred and thirty-eight dollars, fourteen cents.

The receipts of the present year have amounted to near two millions more than was anticipated at the commencement of the last session of Congress.

The amount of duties secured on importations from the 1st of January to the 30th of September, was about twenty two millions nine hundred and ninety-seven thousand, and that of the estimated accruing revenue is five millions, leaving an aggregate for the year of near twenty-eight millions.—This is one million more than the estimate made last December for the accruing revenue of the present year, which, with allowances for drawbacks and contingent deficiencies, was expected to produce an actual revenue of twenty-two millions three hundred thousand dollars. Had these only been realized, the expenditures for the year would have been also proportionally reduced. For of these twenty-four millions received, upwards of nine millions have been applied to the extinction of public debt bearing an interest of six per cent. a year, and of course reducing the burden of interest annually paid in future, by the amount of more than half a million. The payments on account of interest during the current year exceed three millions of dollars; presenting an aggregate of more than twelve millions applied during the year to the discharge of the public debt, the whole of which remaining due on the first of January next, will amount only to fifty-eight millions three hundred and sixty-two thousand one hundred and thirty-five dollars, seventy-eight cents.

That the revenue of the ensuing year will not fall short of that received in the one now expiring, there are indications which can scarcely prove deceptive. In our country, an uniform experience of forty years has shown that whatever the tariff of duties upon articles imported from abroad has been, the amount of importations has always borne an average value nearly approaching to that of the exports, though occasionally differing in the balance, sometimes being more and sometimes less. It is, indeed, a general law of prosperous commerce, that the real value of exports should, by a small, and only a small balance, exceed that of imports, that balance being a permanent addition to the wealth of the nation. The extent of the prosperous commerce of the nation must be regulated by the amount of its exports; and an important addition to the value of these will draw after it a corresponding increase of importations. It has happened, in the seasons, that the harvests of all Europe have, in the late summer and autumn, fallen short of their usual average. A relaxation of the interdiction upon the importation of grain and flour from abroad has ensued; a propitious market has been opened to the granaries of our country; and a new prospect of reward presented to the labours of the husbandman, which for several years, has been denied. The accession of the profits of agriculture in the middle and western portions of our Union is accidental and temporary. It may continue for a single year. It may be, as has been often experienced in the revolutions of time, but the first of several scanty harvests in succession. We may consider it certain that, for the approaching year, it has added an item of large amount to the value of our exports, and that it will produce a corresponding increase of importations. It may, therefore, confidently be foreseen, that the revenue of 1829 will equal, and probably exceed that of 1828, and will afford the means of extinguishing ten millions more of the principal of the public debt.

[Continued on 5th Page.]

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